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USLO MOGADISHU

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FOR PRM, AF, IO, HA  
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ROME FOR FODAG

E.O. 12356: N/A  
TAGS: PREF, EAID, PHUM, ICRC, UNHCR, RW, SO, AO, MZ, ET

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: ARCHIE M BOLSTER  
DATE/CASE ID: 06 MAY 2011 201005065

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SUBJECT: ICRC AND UNHCR BRIEFINGS ON HUMANITARIAN  
SITUATIONS IN RWANDA, SOMALIA, ANGOLA, MOZAMBIQUE

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1. SUMMARY. THE INTERNATIONAL COMMITTEE OF THE RED  
CROSS (ON 6/28) AND THE UN HIGH COMMISSIONER FOR  
REFUGEES (ON 6/16) HELD BRIEFINGS FOR DONOR GOVERNMENTS  
ON SEVERAL HUMANITARIAN SITUATIONS IN AFRICA.  
HIGHLIGHTS INCLUDED THE FOLLOWING:

-- RWANDA: ICRC ESTIMATED THAT 500,000 TO 1,000,000  
RWANDANS ARE MOVING WEST TOWARD LAKE KIVU, THOUGH THEY  
DID NOT ATTRIBUTE THIS TO ANY "PULL FACTOR" FROM THE  
FRENCH OPERATION TURQUOISE. ICRC NOW ESTIMATES THAT  
350,000 TO 500,000 RWANDANS HAVE BEEN KILLED SINCE APRIL  
6. ICRC ALSO EMPHASIZED THE IMPORTANCE OF PROPER NEEDS  
ASSESSMENTS FOR THOSE PROVIDING ASSISTANCE IN RPF-HELD  
AREAS.

-- SOMALIA: ICRC SAID THE TARGETING OF EXPAT STAFF  
MAKES IT INCREASINGLY DIFFICULT TO MAINTAIN A PRESENCE  
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IN MOGADISHU. UNHCR EXPLAINED DELAYS IN REPATRIATION TO  
N.W. SOMALIA AND THE URGENT NEED FOR FUNDS IF UNHCR IS  
TO BE ABLE TO CONTINUE THE CROSS-BORDER PROGRAM FROM  
KENYA INTO SOUTHERN SOMALIA.

-- ANGOLA: ICRC DESCRIBED THE DIRE HUMANITARIAN  
SITUATION, WHERE LARGE-SCALE STARVATION COULD BEGIN IN A  
COUPLE OF MONTHS. ANGOLA IS NOW ONE OF ICRC'S TOP  
PRIORITIES WORLDWIDE.

-- MOZAMBIQUE: UNHCR SAID ITS REPATRIATION REMAINS ON  
SCHEDULE, AND IT HAS URGED THE GOVERNMENT TO PERMIT  
REFUGEES WHO RETURN AFTER 8/15 TO VOTE IN THE ELECTIONS.

-- UNHCR DESCRIBED PLANS FOR A SEPTEMBER SYMPOSIUM WITH  
THE OAU IN ADDIS ABABA, AND IT RECENTLY ANNOUNCED  
STAFFING CHANGES IN AFRICA. END SUMMARY.

RWANDA

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2. JEAN-DANIEL TAUXE, DELEGATE GENERAL FOR AFRICA AT  
ICRC, SAID THEY ARE NOW OPERATING AT MAXIMUM CAPACITY  
(IN TERMS OF LOGISTICS, PERSONNEL, SUPPLIES) IN RWANDA.

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HE SAID THEY FEAR THEY WILL FIND MANY MORE DISPLACED PERSONS OFF OF THE MAIN ROADS, IN THE HILLS, AS ICRC DELEGATES ARE ABLE TO REACH MORE AREAS DUE TO THE FRENCH-LED OPERATION TURQUOISE.

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3. REGARDING UNSC RES 929, TAUXE SAID ICRC DOES NOT NEED TO COMMEND OR COMMENT ON AN ACTION IN WHICH THE LIMITED OFFICIAL USE

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INTERNATIONAL COMMUNITY TOOK ON ITS RESPONSIBILITY THROUGH THE SECURITY COUNCIL ("THE SUPREME POLITICAL ORGAN ON EARTH"). ICRC IS FULLY PREPARED TO EXCHANGE INFORMATION, BUT IT WANTS TO MAINTAIN ITS INDEPENDENCE AND DOES NOT WANT TO BE SURROUNDED BY TROOPS. TAUXE LIKENED THE ICRC VIEW TOWARD THE FRENCH TROOPS TO ITS EARLIER VIEW TOWARD UNITAF AND UNOSOM II IN SOMALIA.

4. TAUXE ADDED THAT THE SITUATION IN RWANDA IS EXTREMELY POLARIZED, SO IT IS VERY DIFFICULT FOR ANY PARTY TO BE PERCEIVED AS NEUTRAL. AS AN EXAMPLE, HE

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REPORTED THAT ON MONDAY, 6/27, RADIO MILLES COLLINES  
BEGAN BROADCASTING MESSAGES AGAINST OPERATION TURQUOISE  
BECAUSE IT BELIEVED THE FRENCH EFFORT WAS DIFFERENT THAN  
IT HAD EXPECTED. THE FRENCH MISSION REP AT THE BRIEFING  
LATER ANNOUNCED THAT THE FRENCH GOVERNMENT UNDERSTOOD  
AND RESPECTED ICRC'S POSITION. (NOTE. ICRC LAST WEEK  
SUBMITTED A MEMO TO THE FRENCH MOD ON THE NEED TO

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RESPECT INTERNATIONAL HUMANITARIAN LAW, AND IT HAS  
ENGAGED IN CONTACTS WITH THE FRENCH IN PARIS, GENEVA,  
GOMA AND BUKAVU. END NOTE.)

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5. IN RESPONSE TO MISSIONOFF'S QUESTION, TAUXE SAID  
THERE HAS BEEN NO "PULL FACTOR" YET FROM THE FRENCH  
TROOPS. AS OF MONDAY EVENING, THE MOVEMENTS OF MASSES  
OF PEOPLE TOWARD THE WEST WERE NO WORSE THAN BEFORE.  
WITHIN DAYS OR WEEKS, HE ANTICIPATES THAT AT LEAST 500  
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THOUSAND RWANDANS, AND PROBABLY CLOSER TO ONE MILLION,  
WILL REACH THE SHORES OF LAKE KIVU (A MINIMUM OF 250,000  
PEOPLE BETWEEN KIBUYE AND CYANGUGU AND AT LEAST 250,000  
BETWEEN KIBUYE AND GISENYI). FUTURE MOVEMENTS WILL  
DEPEND ON RUMORS IN THE FIELD REGARDING OPERATION  
TURQUOISE. HE SAID PEOPLE HAVE BEEN HARVESTING FOOD IN  
THE FIELDS, EATING BANANAS, ETC.

6. ON THE SENSITIVE ISSUE OF ICRC-RPF RELATIONS, TAUXE  
DESCRIBED THE RPF AS A WELL-ORGANIZED MOVEMENT TRYING TO  
KEEP FULL CONTROL OF HUMANITARIAN ASSISTANCE. HE SAID  
ICRC HAS HAD DIFFICULTIES DEALING WITH THE RPF (THOUGH  
NO MORE THAN WITH OTHER WELL-ORGANIZED REBEL GROUPS),  
BUT HE SAID THAT ICRC NEVERTHELESS WOULD INSIST ON ITS  
STANDARD PROCEDURE OF HAVING EXPAT STAFF SUPERVISE THE  
ASSESSMENT OF NEEDS, THEN MONITORING DISTRIBUTION TO  
ENSURE THAT THE NEEDY ARE THE ONES TO RECEIVE  
ASSISTANCE. (NOTE. THOUGH HE LATER REFUSED TO BE DRAWN  
INTO A DISCUSSION OF COORDINATION AMONG ICRC, UN  
AGENCIES AND NGO'S, WE INFER FROM HIS COMMENTS THAT ICRC  
BELIEVES WFP/NGO'S SHOULD IMPROVE THEIR NEEDS  
ASSESSMENTS. END NOTE.)

7. MISSIONOFF ASKED IF ICRC, THE SINGLE ORGANIZATION  
WITH THE BEST KNOWLEDGE OF THE KILLINGS IN RWANDA, HAD A  
NEW RANGE OF ESTIMATES OF RWANDANS KILLED SINCE 4/6.  
(NOTE. WE RECENTLY HEARD AN ESTIMATE OF ONE MILLION  
DEAD BY A UNHCR STAFF MEMBER WHO RECENTLY RETURNED FROM  
THE REGION. END NOTE.) TAUXE SAID THAT, WHILE EARLIER  
ICRC ESTIMATES RANGED FROM 100,000 TO 500,000, THEY NOW  
BELIEVE THAT 350,000 TO 500,000 RWANDANS HAVE BEEN  
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 KILLED. ICRC IS CERTAIN IN ITS ACCOUNTING OF 120,000  
 DEAD, BASED ON UGANDAN FIGURES FOR BODIES IN LAKE  
 VICTORIA AND ICRC FIGURES FOR THE CITY OF KIGALI.  
 ADDING BUTARE, RUHENGERI, ETC., THEY REACHED THE HIGHER  
 ESTIMATES. HE ALSO SAID THAT OVER 50 RWANDAN RED CROSS  
 WORKERS HAVE BEEN KILLED (AS RWANDANS, NOT DUE TO THEIR  
 RED CROSS AFFILIATION).

RWANDAN REFUGEES  
 -----

8. AT UNHCR'S DISCUSSION OF RWANDAN REFUGEES ON 6/16,  
 DEPUTY DIRECTOR FOR AFRICA SOKIRI AND SENIOR DESK  
 OFFICER AKODJENOU REVIEWED THE UNHCR EFFORT TO PROTECT  
 AND ASSIST RWANDAN REFUGEES (PROVIDING US WITH MUCH

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INFORMATION ALREADY WELL-REPORTED BY EMBASSIES IN THE  
REGION). SOKIRI REPORTED THAT UNHCR WAS VERY CONCERNED  
ABOUT THE SITUATION IN BURUNDI, WHERE THEY COULD LOSE  
THE INSTITUTION OF ASYLUM.

9. MISSIONOFF ASKED WHAT POLICY UNHCR WAS USING TO  
ESTABLISH IMPLEMENTING RELATIONSHIPS WITH NGO'S IN  
TANZANIA (SINCE WE HAD HEARD THAT UNHCR MAY BE LOOKING  
ONLY FOR NGO'S WHICH ARE ABLE TO BRING TO THE TABLE  
THEIR OWN FUNDING). SOKIRI RESPONDED THAT THE BASIC  
CRITERIA ESTABLISHED IN THE FIELD FOR NGO'S IN TANZANIA  
WERE AS FOLLOWS: IS THE NGO INTERESTED IN BEING AN  
OPERATIONAL PARTNER OF UNHCR? WHAT WILL THE NGO BRING  
IN WITH IT (E.G., IN-KIND ASSISTANCE)? WHAT IS THE

NGO'S CAPACITY TO IMPLEMENT? AND IS THE NGO WILLING TO  
HELP BUILD LOCAL INSTITUTIONS/NGO'S?

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10. MISSIONOFF ALSO ASKED WHAT UNHCR WAS PLANNING TO DO FOR UNACCOMPANIED MINORS AND FOR THOSE RWANDAN REFUGEES WITH MENTAL HEALTH PROBLEMS. REGARDING UAM'S, SOKIRI POINTED OUT THAT ICRC WAS ACTIVE IN TRACING AND SAID THAT UNHCR WAS ATTEMPTING TO IDENTIFY A CONSULTANT AND SOCIAL WORKERS. AN ISRAELI NGO HAD EXPRESSED INTEREST IN WORKING WITH UAM'S, AND UNHCR WAS DISCUSSING THAT POSSIBILITY WITH THE TANZANIAN GOVERNMENT. FOR THE MENTAL HEALTH CONCERNS, HE RESPONDED THAT UNHCR WAS CONSIDERING HIRING CONSULTANTS.

SOMALIA AND SOMALI REPATRIATION

11. IN A PRIVATE DISCUSSION WITH JEAN-DANIEL TAUXE FOLLOWING HIS 6/28 BRIEFING, HE TOLD MISSIONOFF THAT THE SITUATION FOR ICRC IN MOGADISHU IS WORSE THAN IT EVER HAS BEEN. TARGETS HAVE SHIFTED OVER THE LAST FEW YEARS FROM FOOD TO MONEY TO EXPATRIATES. HE SAID THAT 14 EXPATS HAVE BEEN TAKEN HOSTAGE SINCE 1/94 AND LAMENTED THAT RANSOMS WERE PAID TOO-SOON AND TOO-HIGH. HE SAID IT WAS INCREASINGLY DIFFICULT FOR ICRC TO REMAIN PRESENT IN MOGADISHU DUE TO SPECIFIC THREATS AGAINST ITS STAFF THERE.

12. UNHCR STAFF DISCUSSED REPATRIATIONS TO SOMALIA AT THEIR 6/16 BRIEFING. CECIL KPEYOU, UNHCR/ETHIOPIA, REVIEWED THE POLITICAL, SOCIAL AND ADMINISTRATIVE SITUATION SURROUNDING REPATRIATION TO N.W. SOMALIA (AND HE ANTICIPATED USG QUESTIONS BY EXPLAINING REASONS FOR

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THE DELAYS IN REPATRIATION). HE COMPLIMENTED EFFORTS WITH THE TGE UNDERTAKEN BY MAJOR DONOR AMBASSADORS, LED BY THE U.S. HE ADDED, HOWEVER, THAT THE TGE'S DECENTRALIZATION AND CONCOMITANT COMPETITION BETWEEN LCOAL AND CENTRAL AUTHORITIES HAD WEAKENED

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IMPLEMENTATION CAPACITY IN VARIOUS REGIONS. HE SAID  
DELAYS WERE NOT DUE TO NEGLECT ON UNHCR'S PART, BUT DUE  
TO SERIOUS POLITICAL PROBLEMS IN EASTERN ETHIOPIA. ON  
WHETHER UNHCR COULD RETURN REFUGEES IN CONDITIONS OF  
SAFETY AND DIGNITY TO N.W. SOMALIA, HE ASKED, "DO YOU  
REALLY THINK THERE IS SAFETY ON THE OTHER SIDE?" HE  
SAID MANY OF THE REFUGEES WERE FROM URBAN AREAS, BUT  
HARGEISA HAD BEEN DESTROYED. UNOSOM'S PLANS FOR  
DEMINEING, MEANWHILE, HAD BEEN DELAYED. UNHCR HAS  
COMPLETED 60 OF 150 QUICK IMPACT PROJECTS, BUT KPENOU  
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SAID THERE IS MUCH MORE TO BE DONE TO BRING SOMALIS BACK  
UNDER DECENT CONDITIONS AND MORE MONEY IS NEEDED.

14. PETER MEIJER, UNHCR HEAD OF DESK FOR KENYA, ETC.,  
THEN DESCRIBED THE DESPERATE FINANCIAL SITUATION OF THE  
CROSS-BORDER PROGRAM FROM KENYA TO SOUTHERN SOMALIA. HE  
SAID UNHCR HAD CHOSEN TO PUSH THE DURABLE SOLUTION OF  
ASSISTED REPATRIATION RATHER THAN CONTINUED CARE AND  
MAINTENANCE IN THE CAMPS, BUT THEY WERE VERY CLOSE TO  
HAVING TO STOP THE PROGRAM FOR LACK OF FUNDS. TO  
RE-START IT AGAIN IN A FEW MONTHS WOULD BE VERY COSTLY  
(RECRUITMENT OF NEW STAFF, RE-BUILDING THE  
INFRASTRUCTURE, ETC.). THOUGH SECURITY WAS NOT GETTING  
BETTER, THERE REMAINED SOME AREAS IN SOUTHERN SOMALIA TO  
WHERE REFUGEES WERE RETURNING. HE ALSO EXPRESSED  
CONFIDENCE THAT CARROLL FAUBERT WOULD DO A GOOD JOB AS

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HEAD OF UNOSOM/HUMANITARIAN. MEIJER ANNOUNCED THAT THE  
TARGET FOR REPATRIATION IN 1994 HAS BEEN REDUCED TWICE:  
FROM 140,000 TO 70,000 AND AGAIN TO 50,000. THE TOTAL  
REQUIRED WAS USD 12 MILLION.

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15. MISSIONOFF COMPARED THE DIFFICULTIES OF AN UNEASY  
PEACE, LITTLE DEMOBILIZATION, THE PRESENCE OF MINES AND  
A RUINED INFRASTRUCTURE WHICH EXIST IN MOZAMBIQUE (WHERE  
REPATRIATION IS PROCEEDING APACE) WITH THOSE IN N.W.  
SOMALIA (WHERE ORGANIZED REPATRIATION HAS YET TO  
BEGIN). HE REPEATED THE USG VIEW, WELL-KNOWN TO UNHCR,  
THAT DESPITE THE DIFFICULTIES UNHCR SHOULD BE MORE  
AGGRESSIVE IN PURSUING REPATRIATION TO N.W. SOMALIA. HE  
ALSO ASKED FOR UNHCR'S VIEWS OF THE ETHIOPIAN "REFUGEES"  
WHO HAD CHOSEN THE OPTION OF REMAINING IN SOMALIA AND  
TAKING SOMALI CITIZENSHIP BEFORE THE CURRENT CONFLICT;  
OF THE SHORT-TERM AND LASTING VALUE OF QIP'S; AND OF  
CONTINGENCY PLANNING IN CASE SOMALIS BEGIN AGAIN TO FLEE  
SOUTHERN SOMALIA.

16. AFRICA REGIONAL DIRECTOR BWAKIRA RESPONDED THAT  
UNHCR CONSIDERS THE ETHIOPIAN REFUGEES WHO HAD CHOSEN TO  
REMAIN IN SOMALIA TO HAVE LOST THEIR STATUS AS  
REFUGEES. HE SAID UNHCR AGREES THAT DONORS AND UNHCR  
SHOULD WORK TOGETHER TO PRESSURE THE TGE ON REPATRIATION  
MATTERS. HE ALSO SAID HIGH COMMISSIONER OGATA HAD  
RECENTLY MET WITH THE PRESIDENT OF DJIBOUTI, WHO WAS  
ANGRY THAT THE TGE WOULD NOT ACCEPT REPATRIATION OF  
ETHIOPIAN NATIONALS. BOTH BWAKIRA AND KPENOU REJECTED  
ANY COMPARISON BETWEEN THE SITUATION OF MOZAMBIQUE AND  
THAT OF N.W. SOMALIA, WHERE LAND OWNERSHIP IS A MAJOR  
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PROBLEM AND THERE IS LACK OF COOPERATION ON THE PART OF  
BOTH TGE AND "SOMALILAND" AUTHORITIES. KPENOU  
EMPHASIZED THAT ONE CAN EVALUATE SITUATIONS DIFFERENTLY  
(INCLUDING WITHIN THE USG). ON CONTINGENCY PLANS FOR  
REFUGEES OUT OF SOUTHERN SOMALIA, MEIJER SAID THAT UNHCR  
HAS CONTINGENCY STOCKS (CURRENTLY BEING USED FOR THE  
RWANDA/BURUNDI EMERGENCY, BUT EASILY REPLENISHED) AND IT  
COULD EASILY USE THE INFRASTRUCTURE ALREADY IN PLACE IN  
KENYA. ON QIP'S, HE SAID THEY ARE A LEARNING EXPERIENCE  
AND HE ADMITTED THAT UNHCR WOULD NOT APPROVE TODAY ALL  
OF THOSE IT APPROVED AND IMPLEMENTED EARLIER. MEIJER  
SAID 200 QIP'S WILL CONTINUE TO BE EXECUTED, PRIMARILY

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BY NGO'S.

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AMEMBASSY WINDHOEK  
AMEMBASSY PRETORIA  
AMEMBASSY MBABANE  
AMEMBASSY LILONGWE  
AMEMBASSY MAPUTO  
AMEMBASSY HARARE  
AMEMBASSY ROME  
AMEMBASSY LONDON

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FOR PRM, AF, IO, HA  
ALSO PASS AID FOR BHR, BHR/OFDA, BHR/FFP AND AFR  
ROME FOR FODAG

E.O. 12356: N/A  
TAGS: PREF, EAID, PHUM, ICRC, UNHCR, RW, SO, AO, MZ, ET  
SUBJECT: ICRC AND UNHCR BRIEFINGS ON HUMANITARIAN

17. ICRC'S TAUXE ON 6/28 REPORTED THAT THEY HAVE ENGAGED IN A SERIES OF MEETINGS TO FIND A SOLUTION TO BRINGING HUMANITARIAN AID TO THOSE IN NEED. ICRC PROPOSED TO BRING IN ASSISTANCE BY AIR TO HUAMBO (WITH GRA FLIGHT CLEARANCE) AND BY ROAD TO CUITO (WITH UNITA CLEARANCE); UNITA FIRST AGREED AND THE GOVERNMENT SAID NO, THEN THE GOVERNMENT AGREED AND UNITA SAID NO.

18. TAUXE EXPRESSED GREAT CONCERN AT THE HUMANITARIAN SITUATION IN ANGOLA, ONE OF ICRC'S TOP PRIORITIES WORLDWIDE. WHILE ICRC CONTINUES TO BE ABLE TO WORK IN HUAMBO (FOLLOWING EVACUATION OF THE UN), FOOD STOCKS WILL RUN OUT IN 5 - 6 WEEKS AND HE FEARS LARGE-SCALE STARVATION BY SEPTEMBER.

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19. RECALLING PAST ICRC CONCERNS THAT SRSG BEYE WAS LINKING POLITICAL NEGOTIATIONS WITH PROVISION OF HUMANITARIAN ASSISTANCE, MISSIONOFF ASKED HOW ICRC CURRENTLY VIEWED BEYE'S PERFORMANCE. TAUXE RESPONDED THAT BEYE NOW KNOWS THE SITUATION IN ANGOLA MUCH BETTER THAN BEFORE AND THERE IS NO DIFFERENCE BETWEEN THE UN

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AND ICRC PERCEPTIONS OF THE SITUATION: BOTH ARE VERY PESSIMISTIC. HE SAID THE PARTIES ARE INTRANSIGENT AND IN THE LAST MONTHS HAVE GREATLY REINFORCED THEIR OPERATIONS (E.G., THE GRA REPORTEDLY HAS PURCHASED A BILLION DOLLARS IN ARMAMENTS FROM SUPPLIERS)

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20. TAUXE REPORTED THAT ICRC HAD APPROACHED THE GOVERNMENT OF NAMIBIA TO ASK PERMISSION TO PROVIDE ASSISTANCE CROSS-BORDER INTO ANGOLA. AS EXPECTED, NAMIBIA AGREED BUT WITH THE PROVISIO THAT THE GRA HAD TO ACCEPT IT. HOWEVER, THE GRA WILL ACCEPT IT ONLY IF ICRC CAN PROVIDE AID TO ALL BESIEGED CITIES (WHICH IS NOT POSSIBLE AT THIS TIME). TAUXE EXPRESSED FRUSTRATION THAT ANYTHING THE GOVERNMENT FAVORS, UNITA OPPOSES -- AND VICE VERSA.

22. NOTE. IN A 6/3 CONVERSATION WITH VISITING AF DAS PRUDENCE BUSHNELL, ICRC'S DIRECTOR OF OPERATIONS REPORTED THAT ICRC'S (UNPUBLICIZED) DOCTRINE PERMITS IT TO PROVIDE ASSISTANCE CROSS-BORDER INTO A COUNTRY EVEN IF THAT COUNTRY'S GOVERNMENT HAS NOT GIVEN ICRC PERMISSION TO DO. HOWEVER, THE COUNTRY OUT OF WHICH SUCH AN OPERATION IS TO BE BASED MAY NOT PERMIT SUCH AN OPERATION (AS WAS THE CASE WITH NAMIBIA). END NOTE.

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MOZAMBIQUE REPATRIATION  
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23. DAVID LAMBO, UNHCR HEAD OF THE SOUTHERN AFRICA SUB-REGION, DESCRIBED THE CURRENT STATUS OF THE MASSIVE REPATRIATION PROGRAM TO MOZAMBIQUE. THEY EXPECT REPATRIATIONS THIS YEAR TO PEAK IN AUGUST - SEPTEMBER. POSSIBLY UP TO 100,000 MORE REFUGEES WILL RETURN TO THE COUNTRY BETWEEN 8/15 AND THE ELECTIONS, AND LAMBO SAID UNHCR FELT STRONGLY (AND HAD SO INFORMED THE GRM) THAT THOSE REFUGEES SHOULD BE ALLOWED TO PARTICIPATE IN THE ELECTIONS. BY END-94, LAMBO HOPES THERE WILL BE ONLY 130 - 150,000 REFUGEES REMAINING IN COUNTRIES OF ASYLUM (ZIMBABAWA, SOUTH AFRICA AND A RESIDUE IN MALAWI) SO

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	DODE-00	EUR-01	OIGO-01	HHS-01	INM-02	TEDE-00	INR-00
	IO-16	L-01	ADS-00	NSAE-00	OCS-06	OIC-02	RP-10
	SR-00	TRSE-00	MGS-00	DRL-09	/064W		
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UNHCR CAN FOCUS MORE ON REINTEGRATION. HE STILL  
PREDICTS COMPLETION BY END-95.

24. LAMBO REPORTED THAT UNHCR HAD DROPPED THE IDEA OF  
REHABILITATING THE RAILWAY FROM NSANJE, MALAWI, INTO  
MOZAMBIQUE DUE TO COST CONSIDERATIONS. HE ALSO REPORTED  
ON UNOHAC'S FRUSTRATIONS WITH THE UN SECRETARIAT ON  
DEMINEING.

25. MISSIONOFF EXPRESSED THANKS TO UNHCR FOR HAVING  
ORGANIZED THE MULTI-DONOR MISSION IN WHICH PRM/AAA  
OFFICER NEIL EFIRD PARTICIPATED AND THEN ASKED WHAT  
LOWER-PRIORITY ITEMS WOULD BE ELIMINATED FROM THE 1994  
REPATRIATION BUDGET (USD 102.8 MILLION) IF INSUFFICIENT  
FUNDS WERE RECEIVED. LAMBÒ RESPONDED THAT DELAYS IN  
THEIR ABILITY TO ESTABLISH IMPLEMENTING AGREEMENTS AND  
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FEWER-THAN-EXPECTED RETURNEES FROM SOUTH AFRICA HAVE  
REDUCED COSTS. BY 8/94 THEY PLAN TO REVISE THE BUDGETED  
NEEDS, PROBABLY TO AROUND USD 70 - 80 MILLION. (NOTE.  
AS OF 6/21, UNHCR HAD RECEIVED A TOTAL OF USD 43  
MILLION, INCLUDING THE 1994 STATE/PRM CONTRIBUTION OF  
USD 16.8 MILLION. END NOTE.)

SEPTEMBER UNHCR-OAU SYMPOSIUM IN ADDIS ABABA  
-----

26. NICOLAS BWAKIRA, OUTGOING UNHCR DIRECTOR FOR  
AFRICA, ANNOUNCED THAT HIGH COMMISSIONER FOR REFUGEES  
OGATA AND OAU SYG SALIM SALIM WOULD CO-CHAIR A SYMPOSIUM  
SEPT. 5-7 IN ADDIS. THE PURPOSE WILL BE TO RECOGNIZE

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ACHIEVEMENTS AND CHALLENGES FOR THE OAU CONVENTION ON  
REFUGEES (WHICH WAS SIGNED 25 YEARS AGO), AND  
PARTICIPANTS WILL INCLUDE AIAN AND LATIN AMERICAN  
EXPERTS TO DISCUSS LESSONS LEARNED FROM REFUGEE  
SITUATIONS ON OTHER CONTINENTS.

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UNHCR STAFF CHANGES IN AFRICA  
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27. THE UNHCR 6/16 BRIEFING CONSTITUTED A SERIES OF  
DISCUSSIONS ABOUT PARTICULAR REFUGEE SITUATIONS IN  
AFRICA, WITH LITTLE DISCUSSION OF OVERALL STRATEGIES.  
ABOUT A DOZEN DONOR REPS, INCLUDING (FOR THE FIRST TIME)  
THE SOUTH AFRICA MISSION, WERE IN ATTENDANCE. UNHCR'S  
POLICY IN AFRICA WILL UNDERGO SOME CHANGES SOON,  
HOWEVER, AS SEVERAL STAFF CHANGES HAVE BEEN ANNOUNCED  
FOR THE COMING MONTHS: KAMEL MORJANE (FROM TUNISIA, WHO  
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UNTIL NOW HAS BEEN DIRECTOR FOR SOUTHWEST ASIA, NORTH  
AFRICA AND THE MIDDLE EAST) BECOMES AFRICA REGIONAL  
DIRECTOR; NICOLAS BWAKIRA (BURUNDI) MOVES TO SOUTH  
AFRICA TO HEAD AN ENLARGED REGIONAL OFFICE; ALAIN PETERS  
(BENIN) MOVES FROM NEW YORK TO HEAD THE KENYA OFFICE;  
CECIL KPENOU (BENIN) BECOMES REGIONAL REPRESENTATIVE IN  
BELGIUM; AND AUGUSTINE MAHIGA (TANZANIA) MOVES FROM  
LIBERIA TO BE DEPUTY (AND ACTING REP, FOR AWHILE) IN  
ETHIOPIA.

28. MINIMIZE CONSIDERED.  
SPIEGEL

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